1	SYLVIA QUAST		
2	Regional Counsel United States Environmental Protection Agency	v. Region IV	
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3	KIMBERLY WELLS 17AUG2017 - 04: Attorney Advisor U.S.EPA - Regio		
4	United States Environmental Protection Agency, Region IX 75 Hawthorne Street San Francisco, California 94105		
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6	(415) 972-3056		
7	Attorneys for Complainant		
8	UNITED STATES ENVIRONMENTAL PROTECTION AGENCY		
9	REGION IX 75 Hawthorne Street		
10	San Francisco, California 94105		
11	IN THE MATTER OF:	DOCKET NO. UIC-09-2017- <u>0002</u>	
12	Matheson Tri-Gas, Inc.))	
13	91-163 Hanua St., Kapolei, HI 96707	CONCENT	
14		CONSENT AGREEMENT AND	
15	Respondent.	[PROPOSED] FINAL ORDER	
	Proceedings under Sections 1423(c) of the		
16	Safe Drinking Water Act, 42 U.S.C. §§ 300h-2(c).		
17			
18	CONSENT AGREEMENT		
19	I. AUTHORITIES AND PARTIES		
20	1. The United States Environmental Protection Agency ("EPA"), Region IX and		
21	Matheson Tri-Gas, Inc., ("Respondent") (collectively the "Parties") agree to settle this matter		
22	and consent to the entry of this Consent Agreement and Final Order ("CA/FO"), which		
23	commences this proceeding in accordance with 40 C.F.R. §§ 22.13(b), 22.18(b)(2) and 22.45(b).		
24	Pursuant to 40 C.F.R. § 22.18(b)(3), this proceeding will conclude upon the issuance of a final		
25	order by the Regional Judicial Officer.		
	In re Matheson Tri-Gas, Inc. PAGE	1 OF 18	

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2. This is a civil administrative action instituted by EPA Region IX against Respondent pursuant to Sections 1423(c) of the Safe Drinking Water Act ("SDWA" or "the Act"), 42 U.S.C. §§ 300h-2(c), for violations of the SDWA and the Underground Injection Control ("UIC") requirements set forth at 40 C.F.R. Part 144.

- 3. Complainant is the Director of the Enforcement Division, EPA Region IX. The Administrator of EPA delegated to the Regional Administrator of EPA Region IX the authority to bring and settle this action under SDWA. In turn, the Regional Administrator of EPA Region IX further delegated the authority to bring and sign a consent agreement settling this action under SDWA to the Director of the Enforcement Division.
- 4. Respondent is a Delaware corporation headquartered at 150 Allen Rd. Ste 302, Basking Ridge, New Jersey.

II. APPLICABLE STATUTES AND REGULATIONS

- 5. Pursuant to Part C of the Act, 42 U.S.C. §§ 300h to 300h-8, Sections 1421 to 1429 of the SDWA, EPA has promulgated regulations at 40 C.F.R. Part 144 establishing minimum requirements for UIC programs to prevent underground injection that endangers drinking water sources.
- 6. "Underground injection" means the subsurface emplacement of fluids by well injection. 42 U.S.C. § 300h(d)(1); 40 C.F.R. § 144.3.
- 7. "Well injection" means the subsurface emplacement of fluids through a well. 40 C.F.R. § 144.3.
- 8. "Well" means, in relevant part, a dug hole whose depth is greater than the largest surface dimension. 40 C.F.R. § 144.3.
- 9. A "cesspool" is a "drywell," which in turn is a "well," as those terms are defined in 40 C.F.R. § 144.3.

- 10. "Large capacity cesspools" ("LCCs") include "multiple dwelling, community or regional cesspools, or other devices that receive sanitary wastes, containing human excreta, which have an open bottom and sometimes perforated sides." 40 C.F.R. § 144.81(2). LCCs do not include single-family residential cesspools or non-residential cesspools which receive solely sanitary waste and have the capacity to serve fewer than 20 persons per day. *Id*.
- 11. UIC program regulations classify LCCs as Class V UIC injection wells. 40 C.F.R. § 144.80(e).
- 12. Class V UIC injection wells are considered a "facility or activity" subject to regulation under the UIC program. 40 C.F.R. § 144.3.
- 13. "Owner or operator" means the owner or operator of any "facility or activity" subject to regulation under the UIC program. 40 C.F.R. § 144.3.
- 14. The "owner or operator" of a Class V UIC well "must comply with Federal UIC requirements in 40 C.F.R. Parts 144 through 147," and must also "comply with any other measures required by States or an EPA Regional Office UIC Program to protect [underground sources of drinking water]." 40 C.F.R. § 144.82.
- 15. Owners or operators of existing LCCs were required to have closed those LCCs no later than April 5, 2005. 40 C.F.R. §§ 144.84(b)(2) and 144.88.
- 16. Pursuant to Section 1422(c) of the SDWA, 42 U.S.C. § 300h-1(c), and 40 C.F.R. § 147.601, EPA administers the UIC program in the State of Hawaii. This UIC program consists of the program requirements of 40 C.F.R. Parts 124, 144, 146, 147 (Subpart M), and 148.
- 17. Pursuant to Section 1423(c)(1) of the SDWA, 42 U.S.C. § 300h-2(c)(1), and 40 C.F.R. § 19.4, EPA may issue an administrative order either assessing a civil penalty of not more than \$21,916 per day per violation up to a maximum of \$273,945, or requiring compliance, or both, against any person who violates the SDWA or any requirement of an applicable UIC program.

III. ALLEGATIONS

- 18. Respondent is a corporation and thus qualifies as a "person" within the meaning of Section 1401(12) of the SDWA, 42 U.S.C. § 300f(12), and 40 C.F.R. § 144.3.
- 19. Respondent acquired its Kapolei facility located at 91-163 Hanua Street, Kapolei, Hawaii 96707 on February 18, 2015 (the "Kapolei Facility").
- 20. Since at least February 18, 2015, the Kapolei Facility has contained three cesspools, as that term is defined at 40 C.F.R. § 144.3.
- 21. As a result, since February 18, 2015, Respondent has "owned and/or operated" the three cesspools referenced in Paragraph 20.
- 22. Two of the cesspools referred to in Paragraph 20, known as cesspool number 1 and cesspool number 3, at all times relevant to this CA/FO, have had the capacity to serve 20 or more persons per day, and thus are considered LCCs, as defined by 40 C.F.R. § 144.81(2).
- 23. To the present date, Respondent has not closed the two LCCs referred to in Paragraph 22 in accordance with 40 C.F.R. §§ 144.84(b)(2) and 144.88.
- 24. Since February 18, 2015, when Respondent purchased the facility, Respondent has owned and operated the two LCCs referenced in Paragraph 22 and therefore was in violation of the requirement to close all LCCs set forth at 40 C.F.R. §§ 144.84(b)(2) and 144.88.

IV. SETTLEMENT TERMS

- A. <u>General Provisions</u>
- 25. For the purposes of this proceeding, Respondent (1) admits the jurisdictional allegations contained in this CA/FO, (2) neither admits nor denies the specific factual allegations contained in this CA/FO; (3) consents to the assessment of the penalty and to the specified compliance obligations contained in this CA/FO, and (4) and waives any right to contest the allegations or to appeal the Final Order accompanying this CA/FO. 40 C.F.R. § 22.18(b)(2).

- 26. Respondent also expressly waives any right to contest the allegations contained in the Consent Agreement and to appeal the Final Order under the SDWA or the Administrative Procedures Act, 5 U.S.C. §§ 701-706, including any right to confer with the EPA Administrator under SDWA § 1447(b)(3), 42 U.S.C. § 300j-6(b)(3).
- 27. This CA/FO, inclusive of all exhibits, appendices, and attachments, is the entire agreement between the Parties to resolve EPA's civil claims against Respondent for the alleged violations of the SDWA identified in Section III of this CA/FO. Full compliance with this CA/FO, which includes (1) bringing the two LCCs at the Kapolei Facility into compliance with the UIC requirements in accordance with 40 C.F.R. §§ 144.84(b)(2), 144.88(a), and 144.89(a) and in accordance with Section IV.B of this CA/FO; (2) payment of an administrative civil penalty of \$88,374 in accordance with Section IV.C of this CA/FO; and (3) performance of a supplemental environmental project in accordance with Section IV.D of this CA/FO, shall constitute full settlement of Respondent's liability for federal civil claims for the alleged SDWA violations specifically identified in Section III of this CA/FO.
- 28. The provisions of this CA/FO shall apply to and be binding upon Respondent, its officers, directors, agents, servants, authorized representatives, employees, and successors or assigns. Action or inaction of any persons, firms, contractors, employees, agents, or corporations acting under, through, or for Respondent shall not excuse any failure of Respondent to fully perform its obligations under this CA/FO.
- 29. Issuance of this CA/FO does not in any manner affect the right of EPA to pursue appropriate injunctive or other equitable relief or criminal sanctions for any violations of law, except with respect to those claims described in Paragraph 24 that have been specifically resolved by this CA/FO.
- 30. This CA/FO is not a permit or modification of a permit, and does not affect Respondent's obligation to comply with all federal, state, local laws, ordinances, regulations,

permits, and orders. Issuance of, or compliance with, this CA/FO does not waive, extinguish, satisfy, or otherwise affect Respondent's obligation to comply with all applicable requirements of the SDWA, regulations promulgated thereunder, and any order or permit issued thereunder, except as specifically set forth herein.

- 31. EPA reserves any and all legal and equitable remedies available to enforce this CA/FO, as well as the right to seek recovery of any costs and attorneys' fees incurred by EPA in any actions against Respondent for noncompliance with this CA/FO. Violation of this CA/FO shall be deemed a violation of the SDWA.
- 32. Unless otherwise specified, the Parties shall each bear their own costs and attorneys' fees incurred in this proceeding.
- 33. This CA/FO may be executed and transmitted by facsimile, email or other electronic means, and in multiple counterparts, each of which shall be deemed an original, but all of which shall constitute an instrument. If any portion of this CA/FO is determined to be unenforceable by a competent court or tribunal, the Parties agree that the remaining portions shall remain in full force and effect.
- 34. The undersigned representative of each party certifies that he or she is duly and fully authorized to enter into and ratify this CA/FO.
 - B. <u>Compliance Requirements</u>
- 35. As required by Section 1423(c)(1) of the Act, 42 U.S.C. § 300h-2(c)(1), and consistent with the timeframes set forth below, Respondent shall:
 - a. close the two LCCs located at the Kapolei Facility in accordance with 40 C.F.R. §§ 144.84(b)(2), 144.88(a), and 144.89(a), and all other applicable requirements, including all Hawaii Department of Health ("HDOH") closure, conversion, and/or replacement requirements, by November 30, 2017. If Respondent installs one or more new Individual Wastewater Systems

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Regional Hearing Clerk
U.S. Environmental Protection Agency
Region IX - Office of Regional Counsel
75 Hawthorne Street (ORC-1)
San Francisco, CA 94105

Aaron Setran, Compliance Officer U.S. Environmental Protection Agency Region IX - Enforcement Division 75 Hawthorne Street (ENF-3-3) San Francisco, CA 94105

Kimberly Wells, Attorney Advisor U.S. Environmental Protection Agency Region IX – Office of Regional Counsel 75 Hawthorne Street (ORC-2-3) San Francisco, CA 94105

- 40. In accordance with the Debt Collection Act of 1982 and 40 C.F.R. Part 13 interest, penalty charges, and administrative costs will be assessed against the outstanding amount that Respondent owes to EPA for Respondent's failure to pay the civil administrative penalty by the deadline specified in Paragraph 37.
- 41. Interest on delinquent penalties will be assessed at an annual rate that is equal to the rate of current value of funds to the United States Treasury (i.e., the Treasury tax and loan account rate) as prescribed and published by the Secretary of the Treasury in the Federal Register and the Treasury Fiscal Requirements Manual Bulletins. 40 C.F.R. § 13.11(a)(1).
- 42. A penalty charge will be assessed on all debts more than 90 days delinquent. The penalty charge will be at a rate of 6% per annum and will be assessed monthly. 40 C.F.R. § 13.11(c).
- 43. In addition, administrative costs for handling and collecting Respondent's overdue debt will be based on either actual or average cost incurred, and will include both direct and indirect costs. 40 C.F.R. § 13.11(b).
- 44. Failure to pay any civil administrative penalty by the deadline may also lead to any or all of the following actions:

 In re Matheson Tri-Gas, Inc.

- a. The debt being referred to a credit reporting agency, a collection agency, or to the Department of Justice for filing of a collection action in the appropriate United States District Court. 40 C.F.R. §§ 13.13, 13.14, and 13.33. In any such collection action, the validity, amount, and appropriateness of the assessed penalty and of this CA/FO shall not be subject to review.
- b. The department or agency to which this matter is referred (e.g., the Department of Justice, the Internal Revenue Service) may assess administrative costs for handling and collecting Respondent's overdue debt in addition to EPA's administrative costs.
- c. EPA may (i) suspend or revoke Respondent's licenses or other privileges; or (ii) suspend or disqualify Respondent from doing business with EPA or engaging in programs EPA sponsors or funds. 40 C.F.R. § 13.17.
- 45. Respondent shall tender any interest, handling charges, late penalty payments, and stipulated penalties in the same manner as described in Paragraphs 38 and 39.
 - D. <u>Supplemental Environmental Project ("SEP")</u>
- 46. As a Supplemental Environmental Project ("SEP"), Respondent shall close the small capacity cesspool, known as cesspool number 2, located near the Air Separation Unit at its Kapolei Facility in accordance with all applicable State of Hawaii closure requirements, and replace it with a septic system approved by HDOH. The septic system shall have an adjoining leachfield.
- 47. Respondent shall complete closure and replacement of the small capacity cesspool identified in Paragraph 46 by no later than November 30, 2017.
- 48. In performing this SEP, Respondents shall spend a minimum of FIFTY THOUSAND DOLLARS (\$50,000).

49. As part of the SEP, Respondent shall submit the following information and/or reports to EPA:

- a. Within thirty (30) days of the closure of the small capacity cesspool, a SEP Completion Report certified by a responsible corporate official. The SEP Completion Report must include, at a minimum, evidence of SEP completion (which may include, but is not limited to, a description of the closure activities, photos, vendor invoices or receipts, etc.), and documentation of all SEP expenditures.
- b. Within ten (10) days of receipt from HDOH, copies of (1) HDOH approval of the closure of the small capacity cesspool, and (2) HDOH approval to operate the septic system and leachfield.
- 50. The SEP shall be deemed to be "satisfactorily performed" when Respondent has closed the cesspool as described in Paragraph 46 and the SEP Completion Report has been submitted to EPA. The determination of whether the SEP has been satisfactorily completed (i.e. pursuant to the terms of the agreement) and whether the Respondent has made a good faith, timely effort to implement the SEP shall be reserved to the sole discretion of EPA.
- 51. Respondent shall maintain legible copies of all documentation relevant to the SEP and reports submitted to EPA pursuant to this CA/FO and shall provide such documentation or reports to EPA not more than seven (7) days after a request for such information.
- 52. Regarding the performance of this SEP, Defendant certifies the truth and accuracy of each of the following:
 - a. That all cost information provided to the EPA in connection with the EPA's approval of the SEP is complete and accurate and that the Respondent in good faith estimates that the cost to implement the SEP, exclusive of engineering

(\$50,000);

b. That, as of the date of executing this CA/FO, Respondent is not required to perform or develop the SEP by any federal, state, or local law or regulation

design and permit approval costs, is a minimum of fifty thousand dollars

and is not required to perform or develop the SEP by agreement, grant, or as

injunctive relief awarded in any other action in any forum;

c. That the SEP is not a project that Respondent was planning or intending to construct, perform, or implement other than in settlement of the claims resolved in this CA/FO;

- d. That Respondent has not received and will not have received credit for the SEP in any other enforcement action;
- e. That Respondent will not receive reimbursement for any portion of the SEP from another person or entity, including any tax credits from the State of Hawaii;
- f. That for federal income tax purposes, Respondent agrees that it will neither capitalize into inventory or basis nor deduct any costs or expenditures incurred in performing the SEP;
- g. That Respondent is not a party to any open federal financial assistance transaction that is funding or could fund the same activity as the SEP.
- Any public statement, oral or written, in print, film, or other media, made by Respondent or a representative of Respondent making reference to the SEP Respondent is implementing pursuant to this CA/FO, must include the following language: "This project was undertaken in connection with the settlement of an enforcement action taken by the U.S. Environmental Protection Agency to enforce the Safe Drinking Water Act."

E. <u>Stipulated Penalties</u>

- 54. Respondent shall pay stipulated penalties in accordance with this Section for any violations of this CA/FO.
- 55. If Respondent fails to meet the LCC closure requirements set forth in Paragraph 35 or the small capacity cesspool SEP closure requirements set forth in Paragraphs 46 and 47, Respondent agrees to pay the following amounts for each cesspool that it fails to properly close on time:
 - a. \$50 for each and every day for the first 90 days that Respondent fails to properly close the cesspool;
 - \$100 for each and every day from days 91 through 365 that Respondent fails to properly close the cesspool; and
 - c. \$200 for each and every day from day 366 and afterwards that Respondent fails to properly close the cesspool.
- 56. If Respondent has satisfactorily performed the SEP according to Paragraph 46 of this CA/FO, but spent less than the amount described in Paragraph 48, Respondent agrees to pay a stipulated penalty of the difference between \$50,000 and the amount actually spent on performing the SEP.
- 57. If Respondent fails to pay the assessed civil administrative penalty specified in Paragraph 36 by the deadline specified in Paragraph 37, Respondent agrees to pay a stipulated penalty of \$250 per day for each day the assessed penalty is late, in addition to the assessed penalty.
- 58. If Respondent fails to timely submit any reports in accordance with the timelines set forth in this CA/FO, Respondent agrees to pay a stipulated penalty of \$50 for each day after the report was due until it submits the report in its entirety.
- 59. Respondent agrees to pay any stipulated penalties within thirty (30) days of receipt of EPA's written demand for such penalties. All penalties shall begin to accrue on the *In re Matheson Tri-Gas, Inc.*

first date of noncompliance, and shall continue to accrue through the date of completion of the delinquent CA/FO requirement. Respondent will use the method of payment specified in Paragraphs 38 and 39, and agrees to pay interest, handling charges and penalties that accrue for late payment of the stipulated penalty in the same manner as set forth in Paragraphs 40 through 44.

- 60. Neither the demand for, nor payment of, a stipulated penalty relieves Respondent of its obligation to comply with any requirement of this CA/FO or modifies or waives any deadlines set forth in this CA/FO.
- 61. EPA may, in the unreviewable exercise of its discretion, elect to pursue any other administrative or judicial remedies in addition to or in lieu of assessing stipulated penalties and/or reduce or waive stipulated penalties due under this CA/FO.

F. Force Majeure

- 62. Respondent shall exercise its best efforts to avoid or minimize any delay and any effects of a delay. If any event occurs which causes or may cause delays meeting the deadlines set forth in this CA/FO, Respondent or its attorney shall, within forty-eight (48) hours of the delay or within forty-eight (48) hours of Respondent's knowledge of the anticipated delay, whichever is earlier, notify EPA in writing, by email or overnight mail. Within fifteen (15) days thereafter, Respondent shall provide in writing the reasons for the delay, the anticipated duration of the delay, the measures taken or to be taken to prevent or minimize the delay, and a timetable by which those measures will be implemented. Failure to comply with the notice requirement of this paragraph shall preclude Respondent from asserting any claim of *force majeure*.
- 63. If EPA agrees in writing that the delay or anticipated delay in compliance with this CA/FO has been or will be caused by circumstances entirely beyond the control of Respondent, the time for performance may be extended for a period of no longer than the delay resulting from the circumstances causing the delay. In such event, EPA will grant, in writing an

extension of time. An extension of the time for performing an obligation granted by EPA pursuant to this paragraph shall not, of itself, extend the time for performing a subsequent obligation.

- 64. EPA will not impose stipulated penalties for performance of a task during any time period covered by an extension of time for that task granted pursuant to Paragraph 63.
 - G. Notices
- 65. Respondent must send any written communications and/or submittals, including any requests for extensions of time to meet the compliance deadlines, to the following:

Aaron Setran, Compliance Officer U.S. Environmental Protection Agency Region IX - Enforcement Division 75 Hawthorne Street (ENF-3-3) San Francisco, CA 94105 setran.aaron@epa.gov

Kimberly Wells, Attorney Advisor U.S. Environmental Protection Agency Region IX – Office of Regional Counsel 75 Hawthorne Street (ORC-2-3) San Francisco, CA 94105 wells.kimberly@epa.gov

For each written communication and/or submittal, Respondent shall identify the case name, the case Docket Number, and the paragraph and/or requirement of this CA/FO under which the submission is being made.

66. Respondent shall include the following signed certification made in accordance with 40 C.F.R. § 144.32(b) and (d) with all written communications required by this CA/FO:

I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for

In re Matheson Tri-Gas, Inc.

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1	FOR THE CONSENTING PARTIES:	
2	MATHESON TRI-GAS, INC.:	
3		
4	James Murphree Date: 6/27/2017	
5	James Murphree, Corporate Director Environmental Compliance Matheson Tri-Gas, Inc.	
6	1700 Scepter Road Waverly, TN 37185	
7		
8	UNITED STATES ENVIRONMENTAL PROTECTION AGENCY:	
9	Kat H. Och Date: Tuly 12, 2017	
10	Kathleen H. Johnson	
11	Director, Enforcement Division, Region IX U.S. Environmental Protection Agency	
12	75 Hawthorne Street San Francisco, CA 94105	
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	In re Matheson Tri-Gas, Inc.	

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UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION IX

75 Hawthorne Street San Francisco, California 94105

IN THE MATTER OF:	DOCKET NO. UIC-09-2017- DOO Z			
Matheson Tri-Gas, Inc. 91-163 Hanua St., Kapolei, HI 96707	CONSENT AGREEMENT AND			
Respondent.	[PROPOSED] FINAL ORDER			
Proceedings under Sections 1423(c) of the Safe Drinking Water Act, 42 U.S.C. §§ 300h-2(c).				
EINAL ODDED				

<u>FINAL ORDER</u>

The United States Environmental Protection Agency Region IX ("EPA"), and the Respondent Matheson Tri-Gas, Inc., ("Respondent"), having entered into the foregoing Consent Agreement, and EPA having duly publicly noticed the Stipulations and Findings and Final Order regarding the matters alleged therein,

IT IS HEREBY ORDERED THAT:

- 1. The foregoing Consent Agreement and this Final Order (Docket No. UIC-09-2017-0002) be entered;
- 2. Respondent pay an administrative civil penalty of \$88,374 dollars to the Treasurer of the United States of America in accordance with the terms set forth in the Consent Agreement;
- Respondent close two LCCs in accordance with the terms set forth in Paragraph
 of the Consent Agreement;
- 4. Respondent close the small capacity cesspool in accordance with Paragraph 46 by November 30, 2017; and

In re Matheson Tri-Gas, Inc.

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5. Respondent comply with all other requirements of the Consent Agreement.

This Final Order is effective on the date that it is filed. This Final Order constitutes full adjudication of the allegations in the Consent Agreement entered into by the Parties in this proceeding.

Regional Judicial Officer, Region IX

U.S. Environmental Protection Agency

Date: 08/17/17

CERTIFICATE OF SERVICE

I hereby certify that the forgoing FINAL ORDER incorporating a CONSENT AGREEMENT in the matter of Matheson Tri-Gas, Inc. (UIC-09-2017-0002), dated <u>July 12</u>, <u>2017</u>, was filed with the Regional Hearing Clerk and sent.

FIRST CLASS MAIL - CERTIFIED

Tracking Number: 7012 1640 0001 2190 7175

Respondent James Murphree

Corporate Director Environmental Compliance

Matheson Tri-Gas, Inc. 1700 Scepter Road Waverly, TN 37185

HAND DELIVERED

EPA Region 9 Attorney: Kimberly Wells

Attorney-Advisor

United States Environmental Protection Agency

75 Hawthorne Street San Francisco, CA 94105

Dated at San Francisco, California:

Steve Armsey

Regional Hearing Clerk

U.S. EPA, Region 9

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In re: Matheson Tri-Gas, Inc. Consent Agreement and Final Order